

Phil Norrey
Chief Executive

To: The Chairman and Members of
the Torridge Highways and
Traffic Orders Committee

County Hall
Topsham Road
Exeter
Devon
EX2 4QD

(See below)

Your ref :
Our ref :

Date : 20 February 2017
Please ask for : Gerry Rufolo, 01392 382299

Email: gerry.rufolo@devon.gov.uk

TORRIDGE HIGHWAYS AND TRAFFIC ORDERS COMMITTEE

Tuesday, 28th February, 2017

A meeting of the Torridge Highways and Traffic Orders Committee is to be held on the above date at 10.00 am at Council Chamber at the Town Hall, Bridge Street, Bideford to consider the following matters.

P NORREY
Chief Executive

A G E N D A

PART 1 OPEN COMMITTEE

1 Apologies for Absence

2 Minutes

Minutes of the meeting held on 3 October 2016 (previously circulated).

3 Items Requiring Urgent Attention

Items which in the opinion of the Chairman should be considered at the meeting as matters of urgency.

MATTERS FOR DECISION

4 Annual Local Waiting Restrictions Programme (Pages 1 - 6)

Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/16/4) attached

Electoral Divisions(s): All Divisions

5 Request for One Way System in Westward Ho! (Pages 7 - 10)

Report of the Chief Officer for Highways, Infrastructure Development and Waste (HIW/16/5) attached.

Electoral Divisions(s): Northam

- 6 Highways Maintenance: Stoxworthy, Woolfardisworthy and in Regard to Effective Communication between Parish Councils and the County Council
In accordance with Standing Order 23(2) Councillor Julian has requested that the Committee consider this matter.

Electoral Divisions(s): Bideford South & Hartland

- 7 Road Markings on New Road Bideford, between roundabout and Ford's Rise
In accordance with Standing Order 23(2) Councillor Brenton has requested that the Committee consider this matter.

Electoral Divisions(s): Bideford East; Bideford South & Hartland

STANDING ITEMS

- 8 Petitions/Parking Policy Reviews
[An item to be taken under s18 of the Traffic Management Act 2004 relating to any reviews of parking policy sought in line with the Council's Petition Scheme (<https://new.devon.gov.uk/democracy/guide/constitutionparts2-4/part-4-section-7-petition-scheme/>).

MATTERS FOR INFORMATION

- 9 Dates of Future Meetings
20 June and 10 October 2017 and 1 March 2018

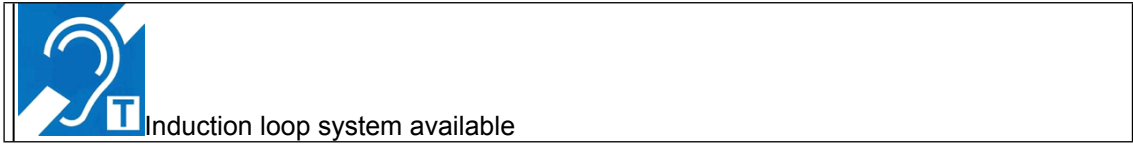
County Council Committee dates available on the website:
<http://democracy.devon.gov.uk/mgCalendarMonthView.aspx?GL=1&bcr=1>

PART II - ITEMS WHICH IN THE OPINION OF THE CHAIRMAN MAY BE TAKEN IN THE ABSENCE OF THE PRESS AND PUBLIC

MEMBERS ARE REQUESTED TO SIGN THE ATTENDANCE REGISTER

<i>Part II Reports</i>
<i>Members are reminded that Part II reports contain exempt information and should therefore be treated accordingly. They should not be disclosed or passed on to any other person(s).</i>
<i>Members are also reminded of the need to dispose of such reports carefully and are therefore invited to return them to the Democratic Services Officer at the conclusion of the meeting for disposal.</i>
<i>Agenda Items and Attendance of District & Town/Parish Councillors</i>
<i>Under the provisions of Standing Order 23, any member of the HATOC (including the District Council representatives) may put an item on the Agenda for the HATOC relevant to the functions of the Committee, subject to them giving notice in writing to the Chief Executive of the matter to be discussed by 9.00am on the eighth working day before the meeting.</i>
<i>Any member of the District Council for the area covered by the HATOC who is not a member of the Committee, or a Town or Parish Councillor within the area covered by the HATOC, may, after giving 24 hours' notice in writing to the Chief Executive, attend and speak to any item on the Agenda with the consent of the Committee.</i>
<i>For further information please contact Gerry Rufolo on 01392 382299.</i>

Membership
<p><u>County Councillors</u></p> <p>Councillors A Boyd (Chairman), G Dezart, A Eastman, R Julian (Vice-Chair) and B Parsons</p> <p><u>Torrige District Council</u></p> <p>Councillors D Brenton and R Wiseman</p> <p><u>DALC</u></p> <p>Councillor A Hewitt</p>
Declaration of Interests
Members are reminded that they must declare any interest they may have in any item to be considered at this meeting, prior to any discussion taking place on that item.
Access to Information
<p>Any person wishing to inspect any minutes, reports or lists of background papers relating to any item on this agenda should contact Gerry Rufolo on 01392 382299.</p> <p>Agenda and minutes of the Committee are published on the Council's Website</p>
Webcasting, Recording or Reporting of Meetings and Proceedings
<p>The proceedings of this meeting may be recorded for broadcasting live on the internet via the 'Democracy Centre' on the County Council's website. The whole of the meeting may be broadcast apart from any confidential items which may need to be considered in the absence of the press and public. For more information go to: http://www.devoncc.public-i.tv/core/</p> <p>In addition, anyone wishing to film part or all of the proceedings may do so unless the press and public are excluded for that part of the meeting or there is good reason not to do so, as directed by the Chairman. Any filming must be done as unobtrusively as possible from a single fixed position without the use of any additional lighting; focusing only on those actively participating in the meeting and having regard also to the wishes of any member of the public present who may not wish to be filmed. As a matter of courtesy, anyone wishing to film proceedings is asked to advise the Chairman or the Democratic Services Officer in attendance so that all those present may be made aware that is happening.</p> <p>Members of the public may also use Facebook and Twitter or other forms of social media to report on proceedings at this meeting. An open, publicly available Wi-Fi network (i.e. DCC) is normally available for meetings held in the Committee Suite at County Hall. For information on Wi-Fi availability at other locations, please contact the Officer identified above.</p>
Public Participation
<p>Any member of the public resident in the administrative area of the County of Devon may make a presentation on any proposed traffic order being considered by the Committee. Any request to make a presentation must be given to the Chief Executive's Directorate, County Hall, Exeter by 12 noon on the third working day before the relevant meeting.</p> <p>For further information please contact Gerry Rufolo on 01392 382299.</p>
Emergencies
In the event of the fire alarm sounding leave the building immediately by the nearest available exit, following the fire exit signs. If doors fail to unlock press the Green break glass next to the door. Do not stop to collect personal belongings, do not use the lifts, do not re-enter the building until told to do so.
Mobile Phones
Please switch off all mobile phones before entering the Committee Room or Council Chamber
<p>If you need a copy of this Agenda and/or a Report in another format (e.g. large print, audio tape, Braille or other languages), please contact the Information Centre on 01392 380101 <u>or</u> email to: centre@devon.gov.uk <u>or</u> write to the Democratic and Scrutiny Secretariat at County Hall, Exeter, EX2 4QD.</p>



HIW/17/4

Torrige Highways and Traffic Orders Committee
28 February 2017

Annual Local Waiting Restriction Programme

Report of the Chief Officer for Highways, Infrastructure Development and Waste

Please note that the following recommendations are subject to consideration and determination by the Committee before taking effect.

Recommendation: It is recommended that:

- (a) work on the annual waiting restrictions programme and the prioritisation process applied in 16/17 is noted;**
- (b) the recommendation contained in Section 4. of this report are agreed and the proposals implemented;**
- (c) pending Cabinet support, and decisions on funding and scope of works; a further programme is developed for 17/18.**

1. Background

The County Council regularly receives requests for waiting restrictions to be introduced or amended. These can be difficult to deliver due to resource and funding pressures which, in turn, can have a negative impact on the County Council's relationship with local communities.

Recognising this difficulty, a managed process has been developed to deliver an annual local programme for each HATOC area for the funding and delivery of waiting restriction schemes.

The agreed process was reported to Members at the June 2016 meeting along with the proposed programme for this Committee's area for approval.

Building on the success of this process, officers propose that a further programme is developed for 2017/18.

2. Proposal

Pending Cabinet support, decisions on funding and scope of works, officers propose that:

- (a) those sites that have received objections in the 2016/17 programme are reported to this committee and decided individually, in line with the recommendation in Section 4.**
- (b) consideration is given to extending the scope of the programme in 2017/18 to include other restrictions and minor aids to movement improvements such as dropped crossing points.**

In preparation for the 17/18 programme, and assuming Cabinet support, Members may wish to discuss sites for consideration with local officers in the Neighbourhood Highways Teams.

Agenda Item 4

3. Consultations

The 2016/17 Programme advertised proposals from Exeter City and all District Council Areas. A budget of £100,000 was allocated to the project with indicative budgets of £12,500 for each area. The number of requests received in some areas significantly exceeded others but have all been contained within the overall budget.

The table below shows the number of proposals advertised in each area, the number of sites progressed without significant objection, the number of sites to be reported to HATOC in each area and the number of objections received respectively.

Area	Available Funding	No. of Sites advertised	No. of Sites Progressed	No. of Sites to be reported to HATOC	No. of Objections received
Torrige	£12,500	8	6	2	1
Mid Devon	£12,500	10	9	1	5
East Devon	£12,500	58	21	37	49
West Devon	£12,500	14	8	6	39
South Hams	£12,500	54	32	22	71
Exeter	£12,500	81	58	23	43
Teignbridge	£12,500	34	20	14	28
North Devon	£12,500	22	14	8	8
Total	£100,000	282	168	114	247

4. Representations Received in the Torrige District

Objections have been received to the following proposals

(a) Park Lane Bideford (North End)

Existing Restriction – Waiting Limited to 4 Hours, no return within 1 Hour. Monday to Friday 9am to 6pm. (Exemption for Zone A Residents)

Proposal to increase the non-return period from 1 Hour to 6 Hours.

The reason for the proposed change is to allow those overstaying in the bay to be more easily identified. With a 4 Hour stay permitted, enforcement officers will typically visit at intervals exceeding 4 hours. With a 1 Hour non-return period it is often difficult to establish if a vehicle has been parked for a longer period without a break or has actually been moved for an hour and re-parked.

(b) Park Lane Bideford (South End)

Existing Restriction – Waiting Limited to 1 Hour, no return within 1 Hour. Monday to Saturday 8am to 6pm. (Exemption for Zone A Residents)

Proposal to increase the non-return period from 1 Hour to 2 Hours.

The reason for the proposed change is to allow those overstaying in the bay to be more easily identified. With a 1 Hour stay permitted, enforcement officers will typically visit at intervals exceeding one hour. With a 1 Hour non-return period it is

often difficult to establish if a vehicle has been parked for a longer period without a break or has actually been moved for an hour and re-parked.

The longer non-return periods allow effective enforcement and discourage abuse of the limited waiting.

Objection from a Resident of Park Lane.

Residents would benefit more if Limited Waiting were permitted between 10am and 3pm when residents are at work. Residents return from work to find parking spaces taken up by non-residents using the limited waiting facility. A Residents Permit only system could operate between 3pm and 10pm.

DCC Comment

Parking demand in the evenings will largely be from Residents. Prohibiting limited waiting in the evening is therefore likely to have a minimal effect on demand and enforcement resources could not be guaranteed.

To allow limited waiting only during the day would mean that residents who are not at work would be subject to the same restrictions as visitors. The proposal will enable effective enforcement to be undertaken which will prevent abuse of the limited waiting.

The objection cannot be accommodated within the scope of the currently advertised Order and it is recommended that the proposals are implemented as advertised

Plans of the proposals can be seen in Appendices A & B to this report.

5. Financial Considerations

The total costs of the scheme are contained within a countywide budget of £100,000 which has been allocated from the On Street Parking Account.

6. Environmental Impact Considerations

The scheme rationalises on street parking within the town and its stated objectives are designed to:

- Encourage turnover of on street parking to benefit residents and businesses.
- Enable enforcement to be undertaken efficiently.
- Encourage longer term visitors to use off street car parks.
- Encourage those working in the town make more sustainable travel choices eg Car Share, Public Transport, Walking and Cycling.

The Environmental effects of the scheme are therefore positive.

7. Equality Considerations

There are not considered to be any equality issues associated with the proposals. The impact will therefore be neutral.

8. Legal Considerations

The lawful implications and consequences of the proposal have been considered and taken into account in the preparation of this report.

Agenda Item 4

When making a Traffic Regulation Order it is the County Council's responsibility to ensure that all relevant legislation is complied with. This includes Section 122 of the Road Traffic Regulation Act 1984 that states that it is the duty of a local authority, so far as practicable, secures the expeditious, convenient and safe movement of traffic and provision of parking facilities. It is considered that the proposals comply with Section 122 of the Act as they practically secure the safe and expeditious movement of traffic in and around Bideford and to its associated parking facilities.

9. Risk Management Considerations

There are thought to be no major safety issues arising from the proposal.

10. Public Health Impact

There is not considered to be any public health impact.

11. Summary/Conclusions/Reasons for Recommendations

The proposals rationalise existing parking arrangements within the town by:

- addressing the concerns of residents over the ability to park within a reasonable walking distance of their house.
- enabling effective enforcement to be undertaken throughout the town.

The proposals contribute to the safe and expeditious movement of traffic in and around Bideford and therefore comply with S 122 of the Road Traffic Regulation Act 1984.

David Whitton
Chief Officer for Highways, Infrastructure Development and Waste

Electoral Division: All in Torridge

Local Government Act 1972: List of Background Papers

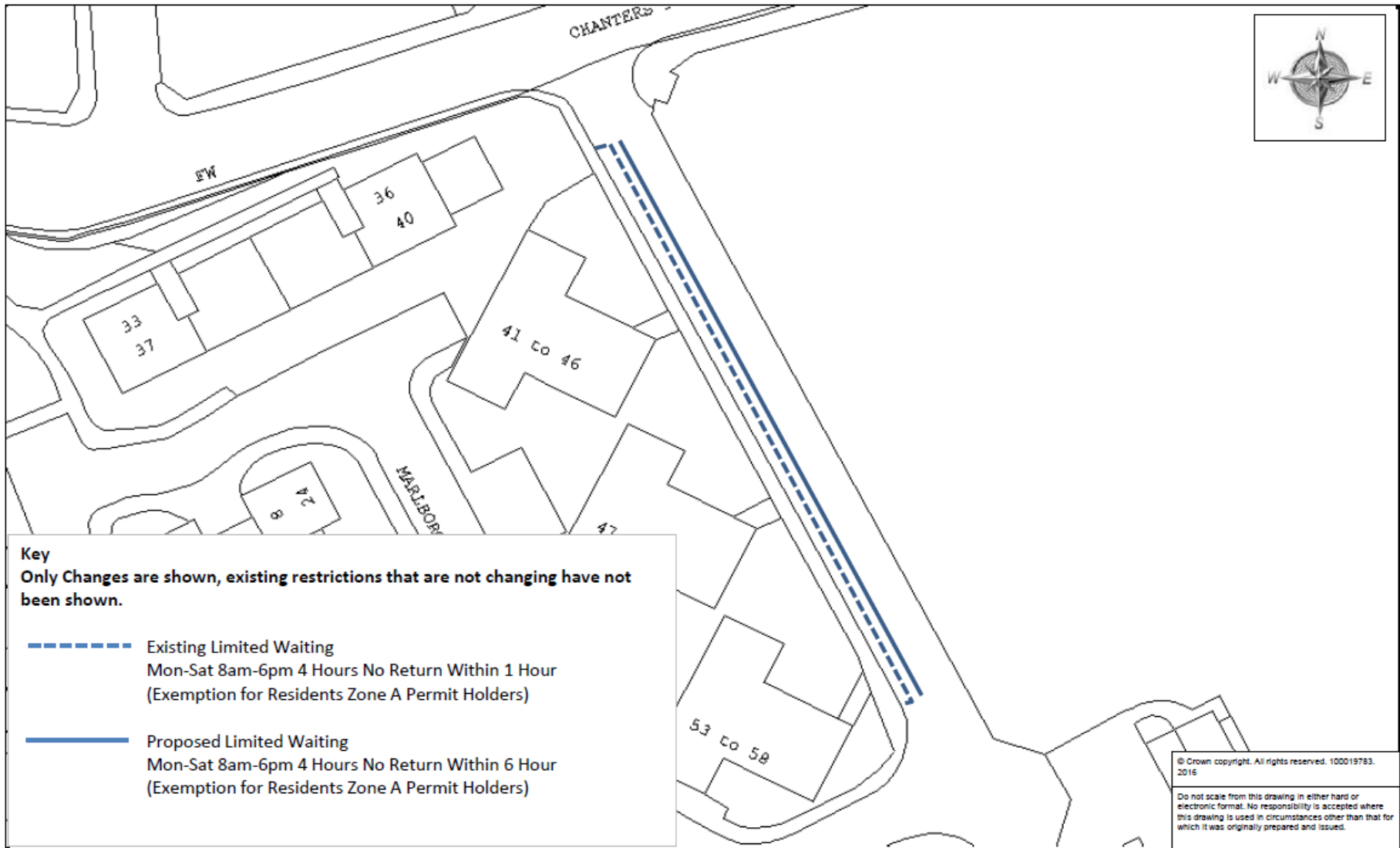
Contact for enquiries: Mike Jones

Room No: ABG Lucombe House, County Hall, Exeter

Tel No: 01392 383000

Background Paper	Date	File Ref.
Nil		

mj090217torh
sc/cr/annual local waiting restriction programme
02 160217



Key
Only Changes are shown, existing restrictions that are not changing have not been shown.

- - - - - Existing Limited Waiting
Mon-Sat 8am-6pm 4 Hours No Return Within 1 Hour
(Exemption for Residents Zone A Permit Holders)
- Proposed Limited Waiting
Mon-Sat 8am-6pm 4 Hours No Return Within 6 Hour
(Exemption for Residents Zone A Permit Holders)

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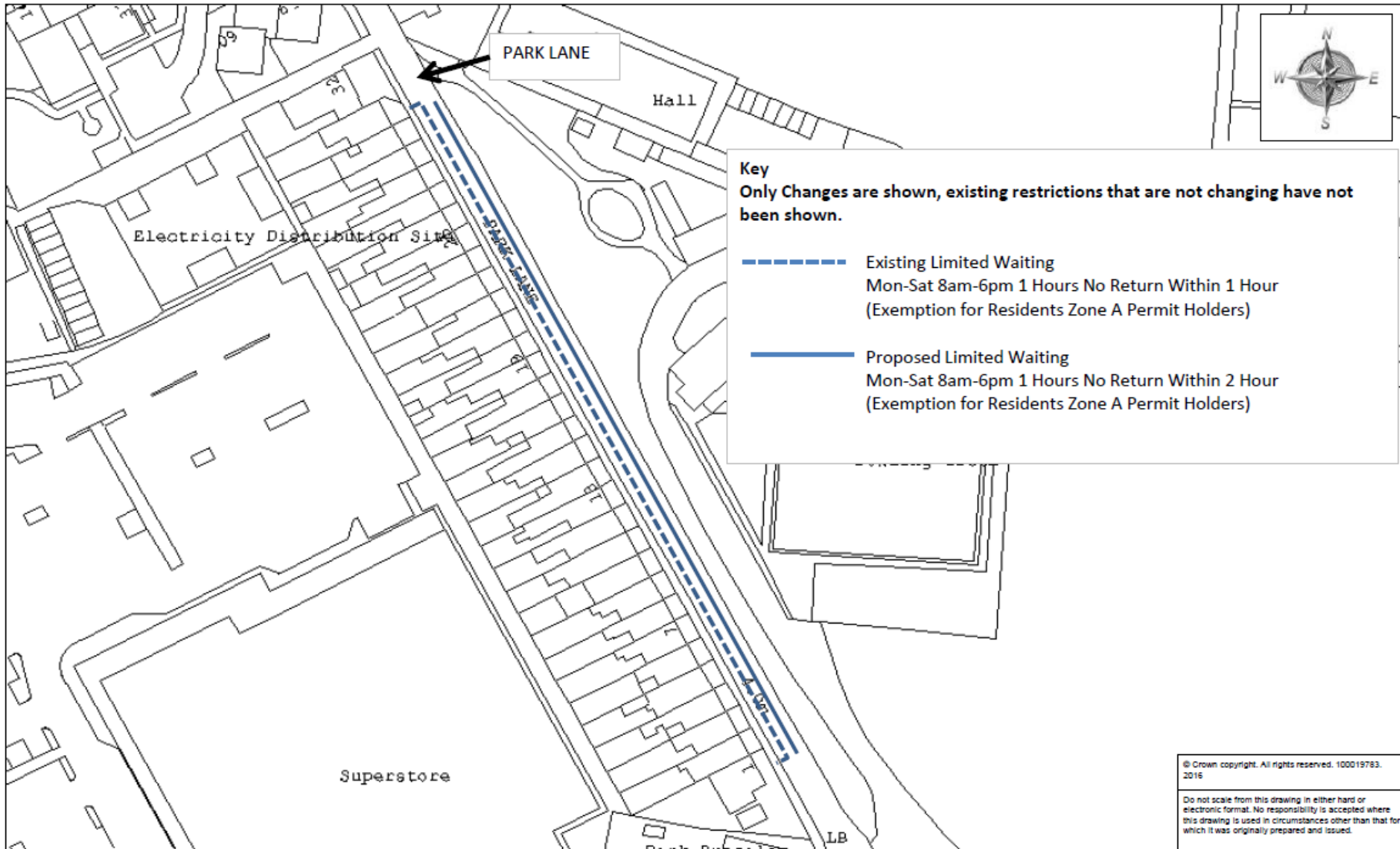


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LUCOMBE HOUSE
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EX2 4GD
Telephone: 0345 155 1004

SCHEME	PARK LANE, BIDEFORD
DRAWING	PROPOSED CHANGE OF RETURN TIMES

drawn by	scale
AJG	NTS
date	O.S.Ref
18-Aug-2016	245299,127362
drawing number	
ENV5557-8(A)	



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SCHEME	PARK LANE, BIDEFORD	
DRAWING	PROPOSED CHANGE OF RETURN TIMES	

drawn by	scale
AJG	NTS
date	O.S.Ref
18-Aug-2016	245345,127269
drawing number	
ENV5557-7(A)	

HIW/17/5

Torridge Highways and Traffic Orders Committee
28 February 2017

Request for One Way System in Westward Ho!

Report of the Chief Officer for Highways, Infrastructure Development and Waste

Please note that the following recommendations are subject to consideration and determination by the Committee before taking effect.

Recommendation: It is recommended that:

- (a) **The proposal for a one way system on Fosceth Hill and Stanwell Hill not be pursued;**
- (b) **Other ways of improving traffic flow on Stanwell Hill be investigated.**

1. Background/Introduction

Report HCW/16/41, Request for a One Way System – Westward Ho!, was considered by Torridge HATOC at its meeting on 3 October 2016, in order to reduce congestion on Stanwell Hill. It was resolved that further work be undertaken by officers in connection with the viability of a trial study for a one way system subject to a breakdown of costs for consideration at the next meeting and the identification of a source of funding.

2. Main Text/Proposal

A proposal for a one way system on Stanwell Hill and Fosceth Hill was considered and rejected by a working party during 2013/14, mainly because of serious concerns over increased vehicle speeds and accidents, especially at junctions and on corners where drivers currently have to proceed with caution due to the presence of on-coming vehicles. Since then Fosceth Hill has continued to be developed into a more pedestrian focused route and footway works have been undertaken which have significantly reduced the carriageway width and which, in combination with the steep gradient, make the safe passage of HGV's impractical.

Officers have been asked to estimate the costs of works that would have to be done in order to enable a trial study to be undertaken. The works that would need to be undertaken are:

Works	Estimated Cost
• Core samples on Fosceth Hill to determine the suitability of the road construction to take additional traffic, including cost of road closure.	£2,500
• Swept path analysis on Fosceth Hill, at the junctions with Bay View Road (Buckleigh Cross) and Kingsley Cross, and at the bend at Fosceth Terrace, in order to determine if it would be suitable for larger vehicles to negotiate.	£2,000
• A topographic survey of key sections would need to be undertaken to allow the swept path analysis.	£4,000
• A utilities check to determine what, if any, services are underneath the road surface on Fosceth Hill, for example it is suspected that a sewage pipe runs down the west side.	£500
• An investigation into subsidence on the east side of Fosceth Hill, and whether this would be affected by increased traffic.	£2,000

The total cost of the study is therefore estimated to be approximately £11,000.

Agenda Item 5

3. Options/Alternatives

Further investigations can be undertaken to determine whether any improvement can be made to the traffic flow on Stanwell Hill.

4. Consultations/Representations/Technical Data

At a meeting of the Northam Town Council Projects Meeting on 6 February 2017 a unanimous vote was not in favour of proceeding with the one way system. It was also felt that there would be objections from the Residents Association and substantial local objections.

5. Financial Considerations

To enable a Traffic Regulation Order for a one way system to be implemented it is estimated that an additional £70,000 in design and construction fees would be needed for footway, drainage and signing works, although this would increase if any issues were to be identified during the study outlined above. This estimate is indicative as no design work has been undertaken.

Currently no budget has been identified for this proposal or the trial study detailed in section 2.

6. Environmental Impact Considerations

If the scheme were to be implemented it may lead to less local congestion, but it would also be likely to lead to higher vehicle speeds. Some local traffic would have to take a longer route if a one way system was in place.

7. Equality Considerations

There are not considered to be any equality issues in regards to this scheme.

8. Legal Considerations

The County Council has a duty of care to all road users and any change in the layout or use of a road has to be carefully considered.

9. Risk Management Considerations

The risks that have been identified, associated to the recommendations above, are in relation to the location and robustness of the drainage systems and public utilities that currently exist within the extent of the carriageway in Fosceth Hill.

Further design works would determine whether it is safe to put additional traffic onto Fosceth Hill and the junctions at either end.

10. Public Health Impact

Fosceth Hill is being promoted as a pedestrian route, which would be less desirable to use if traffic flows and traffic speeds increased.

11. Recommendations

It is recommended that the trial study not be undertaken but that Stanwell Hill be examined in order to determine whether it is possible to improve traffic flow for two way traffic.

David Whitton
Chief Officer for Highways, Infrastructure Development and Waste

Electoral Division: Northam

Local Government Act 1972: List of Background Papers

Contact for enquiries: John Fewings

Room No: Ryefields, Avery Hill, Rydon Road, Kingsteignton, TQ12 3QG

Tel No: 01392 380193

Background Paper	Date	File Ref.
Northam Traffic Management Plan	July 2015	-

jf090217torh
sc/cr/oneway system Westward Ho!
02 160217

Agenda Item 5

